



20  
23

**POPULAR ANNUAL**  
FINANCIAL REPORT

# A MESSAGE FROM THE DIRECTOR OF ECONOMY

Dear Olathe Residents,

One of our City's primary responsibilities is to be a great steward of your tax dollars in order to continue to provide the exceptional services you expect from your City. As part of our ongoing commitment to stewardship and transparency, we are pleased to present the City of Olathe 2023 Popular Annual Financial Report (PAFR). We hope this document will provide you with a concise, easy-to-understand overview of the City's financial position and equip you with the information you need to feel confident that your tax dollars are being spent in a responsible way.

In the following report, you'll find information about how we collect, allocate, and administer your tax dollars, as well as key goals and accomplishments. The financial data highlighted in the Popular Annual Financial Report is designed to provide a summary view of the City's financial activities for the year ended December 31, 2023. Information included in this report is derived from an extensive and more robust document, the Annual Comprehensive Financial Report (ACFR). The ACFR is prepared in accordance with generally accepted accounting principles (GAAP) and audited by Allen, Gibbs & Houlik, L.C. As such, it provides much more detail, as well as full disclosure of all material events, both financial and nonfinancial, as well as required supplementary and historical statistical information that may not be included in this PAFR. Further, the PAFR does not include information on all of the City's funds or component units.

For the fifth consecutive year, the City of Olathe has been recognized as a Triple Crown Winner from the Government Finance Officers Association (GFOA), demonstrating our strong

commitment to responsibly managing your tax dollars. This prestigious recognition is reserved for governments who have received GFOA's Certificate of Achievement for Excellence in Financial Reporting, Popular Annual Financial Reporting, and the Distinguished Budget Presentation Award for a single fiscal year. The continued recognition of the City of Olathe under this award program continues to demonstrate our strong commitment to financial stewardship and transparency in financial reporting.

The City of Olathe has provided exceptional city services to the community for over a century. During this time, the City has experienced massive growth and our services and programs have expanded and evolved, but our commitment to stewardship and transparency has remained the same. The City's financial position is strong, ensuring we are future-ready and able to sustain our long tradition of providing the exceptional services our residents expect.

If you're interested in learning more about the City's financial position, visit [OlatheKS.gov/Government/Finance-Services/Financial-Reports](https://OlatheKS.gov/Government/Finance-Services/Financial-Reports). We know that a strong partnership with our residents is the best way to work through challenges and realize opportunities. As you review this report, please share any questions, recommendations, or concerns with us via OlatheConnect at [OlatheKS.gov/OlatheConnect](https://OlatheKS.gov/OlatheConnect) or 913-971-8600.

**Jamie Robichaud**  
Director of Economy



# CONTENTS

<b>AWARD FOR OUTSTANDING ACHIEVEMENT IN POPULAR ANNUAL FINANCIAL REPORTING</b> .....	<b>3</b>
<b>FORM OF GOVERNMENT</b> .....	<b>5</b>
Map of Olathe.....	5
<b>COMMUNITY PROFILE</b> .....	<b>6</b>
<b>TAX EXPLANATION</b> .....	<b>8</b>
Sales Tax .....	8
Property Tax.....	8
<b>GENERAL FUND STATISTICS</b> .....	<b>9</b>
<b>CITY REVENUES AND EXPENSES</b> .....	<b>9</b>
<b>CITY NET POSITION</b> .....	<b>10</b>
<b>CITY ASSETS</b> .....	<b>11</b>
<b>DEPARTMENTS, DIRECTORS, AND OVERVIEWS</b> .....	<b>14</b>
City Administration.....	14
Quality of Life .....	14
Infrastructure .....	15
Exceptional Services .....	15
Economy.....	15
Legal.....	15
Public Safety - Fire.....	16
Public Safety - Police.....	16
<b>BUDGET PRIORITIES</b> .....	<b>17</b>



Government Finance Officers Association

## Award for Outstanding Achievement in Popular Annual Financial Reporting

Presented to

**City of Olathe  
Kansas**

For its Annual Financial Report  
For the Fiscal Year Ended

December 31, 2022

Executive Director/CEO

# CONTACT US

The Finance Division is committed to providing clear and transparent reporting of the City's financial activities. We hope this report has been helpful in providing a brief overview of the City and its finances.

Questions concerning any of the information provided in this report or requests for additional financial information may be directed to:

**City of Olathe Finance Division**  
*Attention: Chief Financial Officer*  
Olathe City Hall  
100 E. Santa Fe St  
Olathe, KS 66061

SECTION 1

# CITY OF OLATHE, KANSAS



OLATHE ●

## FORM OF GOVERNMENT

In 1986, Olathe voters selected a modified mayor-council-manager form of government.

Under Charter Ordinance No. 28, this form of government calls for a Mayor and two Council members elected by the City as a whole and four Council members elected by wards.

The Mayor, four ward representatives and two at-large Council members are elected to four-year staggered terms.

The governing body is generally referred to as the "City Council." As the policy makers, the City Council passes resolutions and ordinances, approves the budget, appoints citizens to advisory boards, and hires the City Manager, Municipal Judge and City Auditor.

## CITY OF OLATHE WARDS



Mayor  
**John Bacon**



Mayor Pro Tem  
Ward 4  
**Marge Vogt**



At Large  
**Kevin Gilmore**



At Large  
**Matt Schoonover**



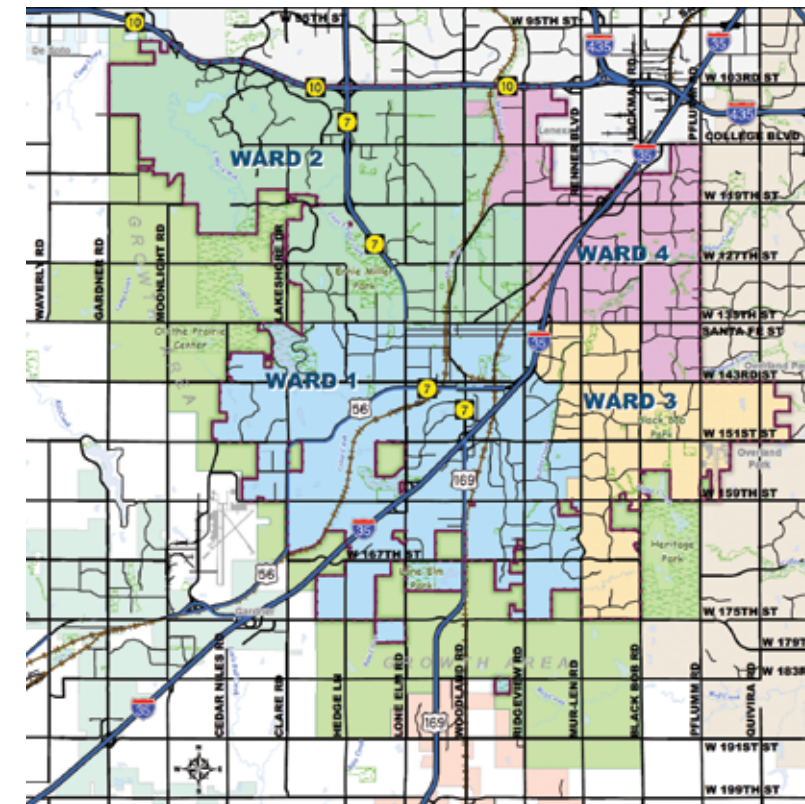
Ward 1  
**Robyn Essex**



Ward 2  
**Dean Vakas**



Ward 3  
**LeEtta Felter**



# COMMUNITY PROFILE

As Reported - OlatheKS.gov/visitors/about-olathe

## Olathe (o lay' tha)

The Shawnee Indian word for "beautiful"

### Incorporated

1857

### Location

Twenty miles southwest of downtown Kansas City, along the historic Oregon, California & Santa Fe Trails. Olathe is accessed via Interstate I-35.

### Form of Government

Mayor-Council-Manager

### County Seat

Johnson County, Kansas

### Population

153,772

### Median Age

36 years

### City Land Mass

63.24 square miles

### Parks

42 neighborhood & community parks

### Public Trails

45 miles

### Paved Streets

1,382 total land miles

### Elevation

1,100 feet



## Olathe Market Facts

### Per Capita Personal Income

\$90,503

### Median Household Income

\$108,077

### Average Home Value

\$383,324

### Unemployment Rate

2.4%



## Olathe Household Facts

**Average Household Size:** 2.74

**Occupied Housing Units:** 54,823



## Olathe Employment Information

**Retail Trade:** 15.1%

**Health Care & Social Assistance:** 13.3%

**Hospitality & Food Service:** 10.8%

**Education:** 9.2%

**Manufacturing:** 8.1%

**Wholesale Trade:** 7.7%

**Construction:** 7.0%

**Admin/Support/Waste Mgmt/Remediation:** 6.4%

**Finance & Insurance:** 4.7%

**Other:** 17.7%



## Olathe Top 5 Employers

**GARMIN International** - 4,600

**Olathe Unified School District** - 4,500

**Olathe Health System** - 2,500

**Johnson County Government** - 2,400

**Farmers Insurance** - 1,733

*As Reported - CERI Trade Area Profile and the 2023 City of Olathe ACFR*

## SECTION 2

# CITY TAX, REVENUE, AND DEPARTMENT EXPLANATIONS

# TAX EXPLANATION

## SALES TAX

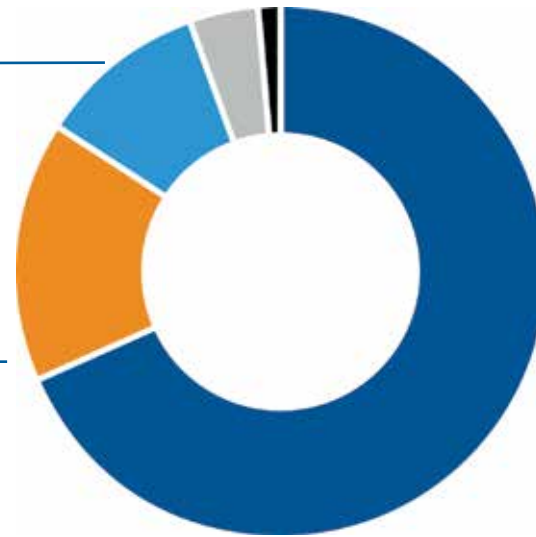
The 2023 Sales Tax rate of 9.475% is divided among three different taxing entities.

The State of Kansas receives 6.500%, Johnson County receives 1.475%, and the City of Olathe receives 1.500%. Of the City's 1.500% sales tax, 1.000% is a general sales tax, 0.375% is specifically used for street maintenance, and 0.125% is dedicated to park projects.

Any change in sales tax must be approved by a majority of voters. Both the Street Maintenance Sales Tax and Park Sales Tax renewal measures passed 79% and 77%, respectively in 2023.

### Where do your sales tax dollars go?

- State of Kansas 69%
- Johnson County 16%
- Olathe General Fund 10%
- Olathe Street Maintenance Sales Tax 4%
- Olathe Park Sales Tax 1%



## PROPERTY TAX

The 2023 Property Tax rate for the City of Olathe is 23.356 mills.

Taxes paid by Olathe property owners not only fund the city government, but the county, state, community college, and school district. The City receives 20% of total property revenues.

### Where do your property taxes go?

- Olathe School District 54%
- City of Olathe 20%
- Johnson County 18%
- Johnson County Community College 7%
- State of Kansas 1%

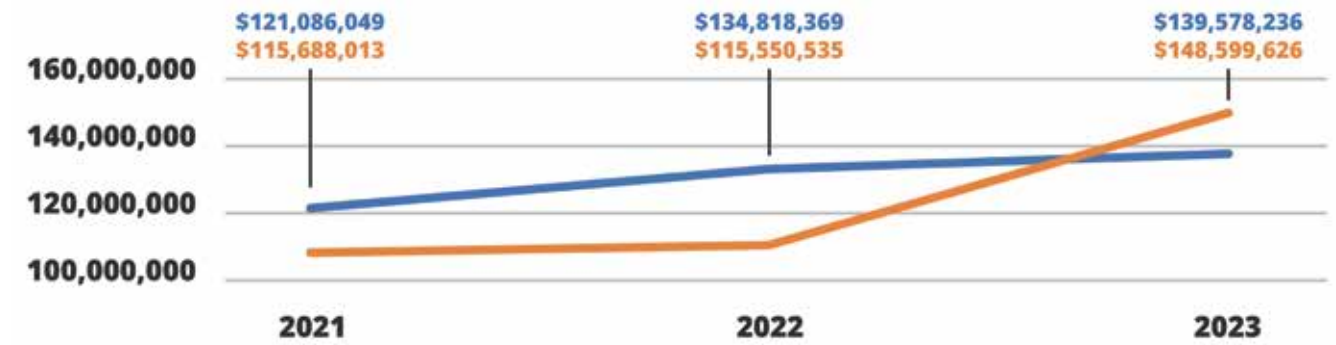


# CITY REVENUES AND EXPENSES

Olathe has many dedicated funds to keep track of tax revenue and budget for specific needs. The largest of these, the General Fund, pays for most major government functions.

General Fund: Three-Year Trend

	2021	2022	2023
General Revenues	\$121,086,049	\$134,818,369	\$139,578,236
General Fund Expenditures	\$115,688,013	\$115,550,535	\$148,599,626



General Fund Revenue Sources



- Sales Tax Revenue 53% \$73,549,482
- Transfers In & Other 21% \$28,804,528
- Property Tax Revenue 18% \$25,615,021
- Franchise Tax 8% \$12,329,205

Total Revenues: \$139,578,236

General Fund Expenditure Sources



- Public Safety 44% \$65,536,830
- Transfers Out & Other 19% \$28,429,778
- General Government 18% \$25,909,184
- Public Works 10% \$15,101,009
- Community Services 9% \$13,622,825

Total Expenditures: \$148,599,626

# CITY NET POSITION

The Statement of Net Position presents information on the City's assets, liabilities, deferred inflows, and deferred outflows, with the difference being the Net Position.

Net Position represents the difference between what the city owns, and what the city owes. This is an important measure and indicator of the City's overall financial health. In 2023, the City increased its net position. Not included in the below

comparison is information on the Olathe Public Housing Authority, which is legally separate from the primary government. Information on this discretely presented component unit, including financial data, can be found in the more comprehensive ACFR.

	Governmental Activities	Business-Type Activities	Total 2023	Total 2022	Total 2021
<b>NET POSITION</b>					
Current Assets	\$379,120,708	\$100,231,899	\$479,352,607	\$455,052,355	\$421,306,245
Capital Assets, Net of Depreciation	\$882,105,520	\$389,683,244	\$1,271,788,764	\$1,230,280,373	\$1,186,070,721
Deferred Outflows of Resources	\$41,214,975	\$7,573,967	\$48,788,942	\$43,933,208	\$28,732,998
<b>Total Assets and Deferred Outflows</b>	<b>\$1,302,441,203</b>	<b>\$497,489,110</b>	<b>\$1,799,930,313</b>	<b>\$1,729,265,936</b>	<b>\$1,636,109,964</b>
Current Liabilities	\$108,598,718	\$2,928,597	\$111,527,315	\$106,647,254	\$78,874,698
Non-Current Liabilities	\$431,655,007	\$145,179,334	\$576,834,341	\$549,382,585	\$508,038,441
Deferred Inflows of Resources	\$78,448,390	\$3,283,682	\$81,732,072	\$74,262,753	\$83,453,686
<b>Total Liabilities and Deferred Inflows</b>	<b>\$618,702,115</b>	<b>\$151,391,613</b>	<b>\$770,093,728</b>	<b>\$730,292,592</b>	<b>\$670,366,825</b>
Net Investment in Capital Assets	\$524,954,857	\$289,481,637	\$814,436,494	\$795,156,267	\$766,438,866
Restricted Net Position	\$133,335,268	\$10,161,558	\$143,496,826	\$131,878,549	\$109,413,246
Unrestricted Net Position	\$25,448,963	\$46,454,302	\$71,903,265	\$71,938,528	\$89,891,027
<b>Total Net Position</b>	<b>\$683,739,088</b>	<b>\$346,097,497</b>	<b>\$1,029,836,585</b>	<b>\$998,973,344</b>	<b>\$965,743,139</b>



# CITY ASSETS

The largest portion of the City's net position reflects its investments in capital assets (e.g., land, buildings, infrastructure, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. Major additions to the capital assets, including construction in progress this year include:

- Police Building Expansion
- Mahaffie Circle Improvements
- New Environmental Laboratory
- Water Treatment Plant 2 Disinfection System
- College Boulevard from Lone Elm to Woodland
- Road Improvements

CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM		2019	2020	2021	2022	2023
<b>PUBLIC SAFETY</b>						
Police	Stations	1	1	1	1	1
	Patrol units	60	60	62	62	66
Fire stations	Stations	7	7	8	8	8
<b>PUBLIC WORKS</b>						
Streets (miles)		1,306	1,372	1,345	1,368	1,382
Water and sewer	Water mains (miles)	600	600	627	632	633
	Acre wellfield	95	95	95	190	190
	Sanitary sewers (miles)	449	449	461	465	467
Solid waste	Collection trucks	43	43	44	44	44
<b>COMMUNITY SERVICES</b>						
Acres		1,559	1,916	1,916	1,916	1,916
Parks		45	45	43	43	43
Swimming Facilities		5	5	6	6	6
Trails (miles)		40	40	43	45	45

# LONG-TERM DEBT

The City has received a "AA+" for its general obligation bonds and a "AA" rating for its revenue bonds from Standard & Poor's.

General Fund: Three-Year Trend					
	Governmental Activities	Business-Type Activities	Total 2023	Total 2022	Total 2021
General Obligation Bonds	\$226,100,000	\$2,785,000	\$228,885,000	\$221,040,000	\$227,265,000
Special Obligations Bonds	\$16,576,162	-	\$16,576,162	\$18,352,001	\$20,077,454
Revenue Bonds	\$5,545,000	\$106,860,000	\$112,405,000	\$113,195,000	\$103,770,000
<b>Total</b>	<b>\$248,221,162</b>	<b>\$109,645,000</b>	<b>\$357,866,162</b>	<b>\$352,587,001</b>	<b>\$351,112,454</b>

General obligation bonds are comprised of debt backed by the full faith and credit of the City, while special obligation bonds are payable solely from

specific TIF or TDD revenues, and revenue bonds are secured by specific revenue sources.



OLATHE POLICE DEPARTMENT

**NEW POLICE  
STATION**



# DEPARTMENTS, DIRECTORS, AND OVERVIEWS

## CITY MANAGEMENT

The Olathe City Manager provides direct oversight of all City Departments, including Police, Fire, Legal, and the City's four focus areas. Quality of Life, Infrastructure, Exceptional Services, and Economy are focus areas that support the overall work of the City.



### City Manager's Office

Administer policies laid out by city council, prepare annual budget, build community relationships and work with other government jurisdictions.

**City Manager**  
Michael Wilkes

**Deputy City Manager**  
Susan Sherman

## QUALITY OF LIFE

**Director**  
Mike Sirna

- Divisions**
- Library
  - Parks & Recreation
  - Animal Care & Control
  - Community Enhancement
  - Housing & Transportation
  - Information Technology
  - Knowledge/Asset Management



## LEGAL

**Municipal Judge**  
Katie McElhinney  
**City Attorney**  
Ron Shaver

- Divisions**
- Prosecution
  - City Attorney
  - Court Administration



## INFRASTRUCTURE

**Director**  
Mary Jaeger

### Divisions

- Engineering
- Vehicle Maintenance
- Field Operations
- Facilities
- Transportation
- Environmental Services
- Stormwater
- Solid Waste



## EXCEPTIONAL SERVICES

**Director**  
Erin Vader

### Divisions

- Human Resources
- Communications & Marketing
- Customer Experience
- City Clerk
- Project Management



## ECONOMY

**Director**  
Jamie Robichaud

### Divisions

- Finance
- Community Development



# PUBLIC SAFETY



## FIRE

### Chief

Jeff DeGraffenreid

### Divisions

- Planning & Administration
- Emergency Services
- Community Risk Reduction



## POLICE

### Chief

Mike Butaud

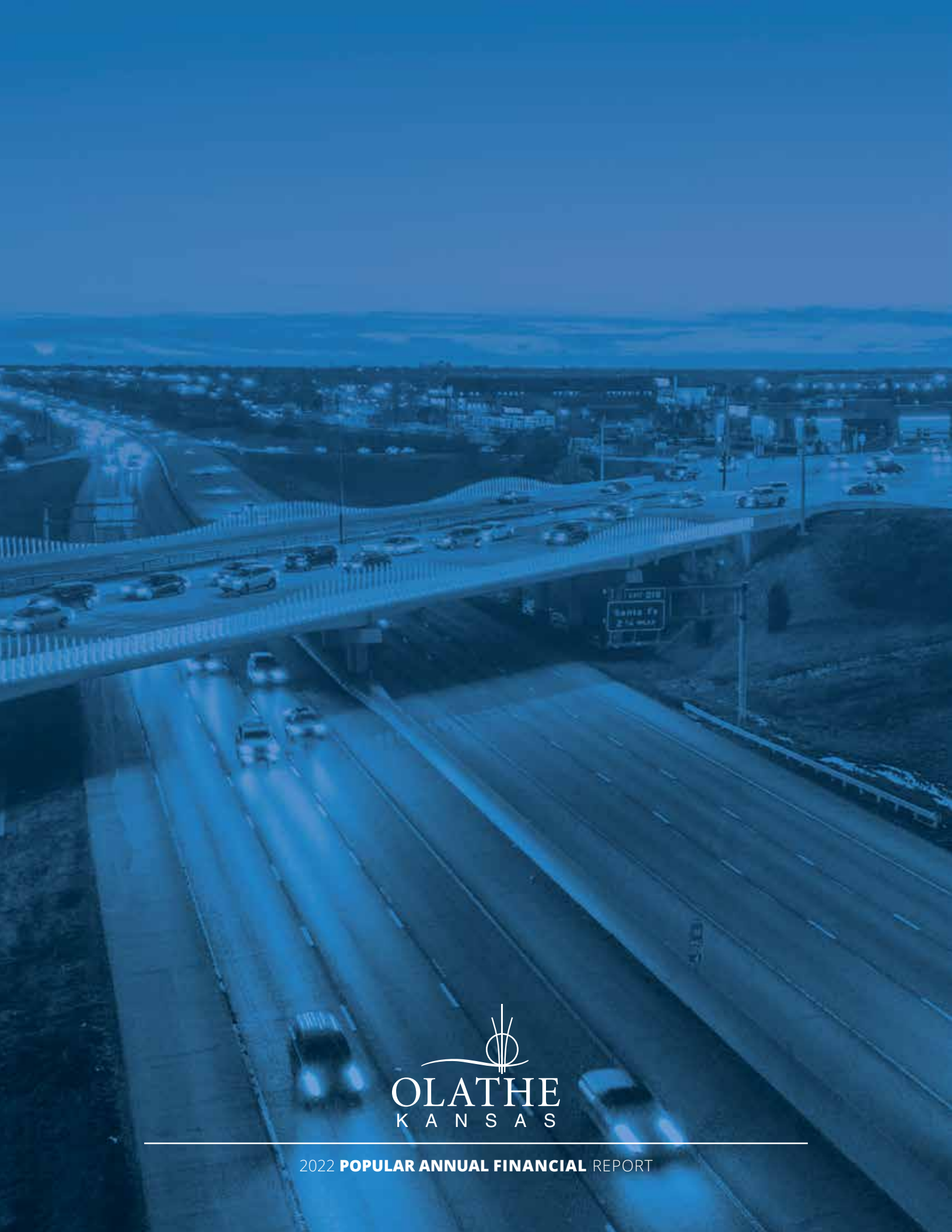
### Divisions

- Administration
- Support Services
- Patrol
- Investigations
- Special Operations
- Personnel/Training
- Community Services



# BUDGET PRIORITIES

1. The City will continuously evaluate its financial position to ensure stability of resources.
2. The City will minimize the use of debt issued for periods over 10 years to preserve bonding flexibility and capacity. General obligation debt of twenty or more years will be reserved for legacy projects of city-wide significance.
3. The City will provide a balanced revenue structure that is responsive to economic conditions.
4. The City will adopt a balanced budget where all operating expenditures will be paid by operating revenues without reliance on reserves or one-time revenue sources.
5. The City Council will hold public hearings, which will allow for public input on budgetary spending.
6. The budget will establish legal spending limits for budgeted funds.
7. The budget will establish reserves to account for maintenance of capital assets.
8. The budget will apply excess revenues to reserves or one-time expenditures.
9. The budget will address major capital improvement projects that reflect the priorities of the community and the City Council.
10. The budget will fund exceptional city services and the top priorities of the community at the lowest sustainable tax rate.



---

2022 **POPULAR ANNUAL FINANCIAL** REPORT